#### **ZONING CHANGE REVIEW SHEET**

<u>CASE</u>: C14-2012-0051 – Felter Lane Hot Bodies <u>Z.A.P. DATE</u>: July 3, 2012

July 17, 2012 August 7, 2012

ADDRESS: 4134 Felter Lane

OWNER/APPLICANT: Michael Kuhn AGENT: KPP International

(Eleftherios "Lefty" Karamolegkos)

**ZONING FROM:** I-RR **TO:** CS-1 **AREA:** 0.5150 acres

(22,433.40 square feet)

#### **SUMMARY STAFF RECOMMENDATION:**

The Staff recommendation is to grant commercial – liquor sales – conditional overlay (CS-1-CO) combining district zoning. The Conditional Overlay limits the development of the property to 2,000 trips per day over the existing land uses.

#### **ZONING AND PLATTING COMMISSION RECOMMENDATION:**

July 3, 2012: APPROVED A POSTPONEMENT REQUEST BY AN ADJACENT PROPERTY OWNER AND THE BUILDER OF AN ADJACENT SUBDIVISION TO JULY 17, 2012
[S. BALDRIDGE; S. COMPTON – 2<sup>ND</sup>] (4-0) B. BAKER, J. MEEKER, G. ROJAS – ABSENT

July 17, 2012: MEETING CANCELLED; RESCHEDULED FOR AUGUST 7, 2012

August 7, 2012:

#### **ISSUES:**

Representatives for an adjacent property owner and the builder of an adjacent subdivision requested postponement until July 17, 2012.

#### **DEPARTMENT COMMENTS:**

The subject zoning area is developed with an adult cabaret use within the Travis Business Park, and zoned interim – rural residence (I-RR) district. Travis Business Park has access to Burleson Road by way of Felter Lane which is a private driveway used by all of the businesses. There are commercial uses, light manufacturing and undeveloped land to the north (LI-CO; LI-PDA-NP), office/warehouse uses to the east and south (I-RR; LI-CO), and undeveloped land to the west (County). Several commercial and office/warehouse uses within Travis Business Park were zoned LI-CO in May 2012 (C14-2012-0027). For

reference, McKinney Falls Parkway is approximately one-half mile to the east. Please refer to Exhibits A (Zoning Map) and A-1 (Aerial View).

Travis Business Park and adjacent land to the east was annexed into the City limits on December 19, 2011. According to City records, the adult cabaret use has existed since July 2002; since its operation precedes annexation, it is a legal use of the property. An adult cabaret use is a permitted use in the CS, CS-1, CBD, DMU and CH zoning districts. The CS-1 zoning district allows for the sale of alcohol, while the CS district does not. The Applicant proposes to zone the property to the commercial – liquor sales (CS-1) district consistent with the existing use and would also allow for the sale of alcohol to occur. Staff recommends the Applicant's request based on the following considerations: 1) the proposed use is compatible with the surrounding uses and zoning, and there is sufficient separation from residential development; and, 2) access is taken to a major arterial roadway.

# **EXISTING ZONING AND LAND USES:**

	ZONING	LAND USES	
Site	I-RR	Adult cabaret	
North	LI-CO; LI-PDA-NP	Auto repair; Office/warehouse/manufacturing; Undeveloped (north side of Burleson Rd.)	
South	LI-CO	Office/warehouse	
East	I-RR; LI-CO; County	Office/warehouse; Door company; Undeveloped	
West	County	Undeveloped	

**AREA STUDY: N/A** 

**TIA:** Is not required

**WATERSHED:** Onion Creek

**DESIRED DEVELOPMENT ZONE:** Yes

**CAPITOL VIEW CORRIDOR:** No

**SCENIC ROADWAY:** No

#### **SCHOOLS:**

The subject property is within the Del Valle Independent School District.

# **NEIGHBORHOOD ORGANIZATIONS:**

96 – Southeast Corner Alliance of Neighborhoods

511 – Austin Neighborhoods Council

627 - Onion Creek Homeowners Association

634 – Montopolis Area Neighborhood Alliance

688 – Southeast Neighborhood Plan – COA Liaison

774 – Del Valle Independent School District

786 – Home Builders Association of Greater Austin

1037 – Homeless Neighborhood Association

1075 – League of Bicycling Voters

1200 - Super Duper Neighborhood Objectors and Appealers Organization

1224 – Austin Monorail Project

1228 – Sierra Club, Austin Regional Group

1236 – The Real Estate Council of Austin, Inc.

1258 – Del Valle Community Coalition

1316 – Southeast Combined Neighborhood Plan Contact Team 1340 – Austin Heritage Tree Foundation 1363 – SEI

1363 – SEL Texas

# **CASE HISTORIES:**

NUMBER	REQUEST	COMMISSION	CITY COUNCIL
C14-2012-0027 –	I-RR; I-SF-2 to	To Grant LI-CO	Apvd. as ZAP
Felter Lane Road	LI	w/CO for 2,000 trips	Commission
Rezoning – Felter Ln.		per day over the	recommended (5-24-12).
at Burleson Rd.		existing land uses	
C14-02-0128.03 – Southeast Combined Neighborhood Plan (Southeast) Rezonings – Ben White/SH 71 on the north, U.S. 183 on the east, Burleson Rd. on the south, and Montopolis Dr. on the west	Rezoning of 24 tracts of land	To Grant	Apvd. (10-10-02).
C14-02-0198 – Telecom Office Park – 7001 Burleson Rd.	I-RR to LI-PDA	Apvd. Staff rec. of LI-PDA w/PDA for add'l permitted uses, prohibits certain uses, 2,000 trips, subj. to LI stds. unless developed with multi-family in which case MF-2 stds. apply, 25' buffer between residential and commercial/industrial uses	Apvd. LI-PDA (8-7-03).
C14-02-0117 – Telecom Office Park – 4101 Smith School Rd.	I-RR to LI-PDA	Apvd. Staff rec. of LI-PDA w/PDA for 2,000 trips, add'l permitted uses, restricted uses with multi-family devt., subj. to LI stds. unless developed with multi-family in which case MF-2 stds. apply, 25' buffer between residential and commercial/ industrial uses, and prohibits	Apvd. LI-PDA (3-20-03).

		certain uses	
C14-00-2041 -	DR to LI	Apvd. Staff rec. of LI	Apvd. LI-PDA, LI-CO
Lockheed Tract – 6800		with conditions	and RR-CO for area in the
Burleson Rd.			floodplain (3-8-01).

# **RELATED CASES:**

This property was annexed into the Full-Purpose Jurisdiction on December 19, 2011 (C7a-11-001).

The property is platted as a portion of Lot 2, Joe K. Smith Subdivision, recorded in October 1971 (C8s-71-213). There are no site plan applications on the property.

# **ABUTTING STREETS:**

Name	ROW	Pavement	Classification	Daily Traffic
Burleson Road	130 feet	2 @ 24 feet	Major Arterial	6,685
Felter Lane	N/A – Private	40 feet	Private Collector	Not Available

- Burleson Road is classified in the Bicycle Plan as Bike Route No. 72.
- Capital Metro bus service (Route No. 328) is available along Burleson Road.
- There are no existing sidewalks along Burleson Road and Felter Lane.

CITY COUNCIL DATE: August 2, 2012 ACTION:

August 16, 2012

**ORDINANCE READINGS: 1st** 

2<sup>nd</sup>

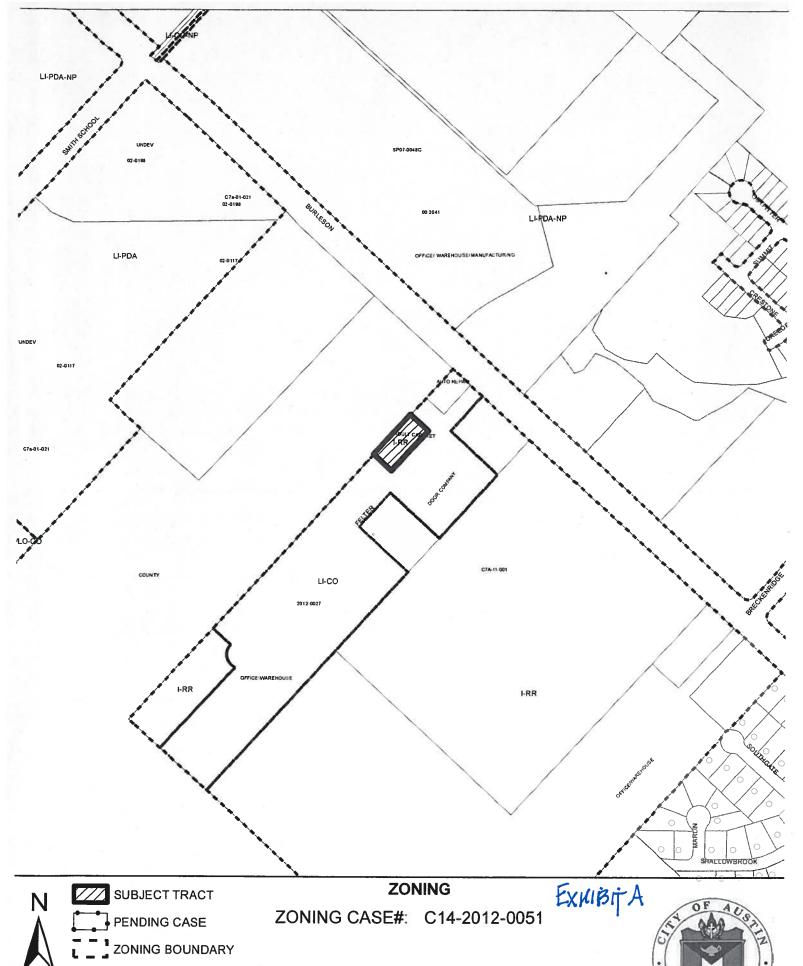
3<sup>rd</sup>

**ORDINANCE NUMBER:** 

**CASE MANAGER:** Wendy Rhoades

**PHONE:** 974-7719

e-mail: wendy.rhoades@austintexas.gov



This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries.

1" = 400'

This product has been produced by CTM for the sole purpose of geographic reference. No warranty is made by the City of Austin regarding specific accuracy or completeness.



EXHIBIT B RECORDED PLAT C14-2012-0051 Page 5

## **SUMMARY STAFF RECOMMENDATION:**

The Staff recommendation is to grant commercial – liquor sales – conditional overlay (CS-1-CO) combining district zoning. The Conditional Overlay limits the development of the property to 2,000 trips per day over the existing land uses.

# BASIS FOR LAND USE RECOMMENDATION (ZONING PRINCIPLES)

1. The proposed zoning should be consistent with the purpose statement of the district sought.

The commercial – liquor sales (CS-1) zoning district is intended for commercial and industrial activities of a service nature which typically have operating characteristics or traffic service requirements generally incompatible with residential environments, and specifically includes liquor sales as a permitted use.

2. Zoning changes should promote an orderly and compatible relationship among land uses.

Staff recommends the Applicant's request based on the following considerations: 1) the proposed use is compatible with the surrounding uses and zoning, and there is sufficient separation from residential development; and, 2) access is taken to a major arterial roadway.

### **EXISTING CONDITIONS**

# **Site Characteristics**

The subject zoning area contains an adult cabaret use. There appear to be no significant topographical constraints on the site.

#### **Impervious Cover**

Within the Onion Creek watershed, the maximum impervious cover allowed by the CS-1 zoning district would be 80%, which is a consistent figure between the watershed and the zoning regulations.

#### **Environmental**

The site is not located over the Edwards Aquifer Recharge Zone. The site is in the Desired Development Zone. The site is in the Onion Creek Watershed of the Colorado River Basin, which is classified as a Suburban Watershed by Chapter 25-8 of the City's Land Development Code. Under current watershed regulations, development or redevelopment on this site will be subject to the following impervious cover limits:

Development Classification	% of Net Site Area	% with Transfers
Single-Family	50%	60%
(minimum lot size 5750 sq. ft.)		
Other Single-Family or Duplex	55%	60%
Multifamily	60%	70%
Commercial	80%	90%

According to floodplain maps there is no floodplain within or adjacent to the project boundary.

Standard landscaping and tree protection will be required in accordance with LDC 25-2 and 25-8 for all development and/or redevelopment.

No trees are located on this property. At this time, site specific information is unavailable regarding other vegetation, areas of steep slope, or other environmental features such as bluffs, springs, canyon rimrock, caves, sinkholes, and wetlands.

Under current watershed regulations, development or redevelopment on this site will be subject to the following water quality control requirements:

• Structural controls: Sedimentation and filtration basins with increased capture volume and 2 year detention.

## Site Plan

Site plans will be required for any new development other than single-family or duplex residential.

Any development which occurs in an SF-6 or less restrictive zoning district which is located 540-feet or less from property in an SF-5 or more restrictive zoning district will be subject to compatibility development regulations.

No Adult-Oriented Business may be located within 1000 feet of a school, church, park, day-care facility, residential neighborhood, or another adult-oriented business.

The sale of alcohol is not a permitted use for an adult cabaret.

# **Transportation**

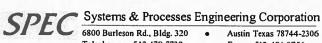
No additional right-of-way is needed at this time.

A traffic impact analysis was waived for this case because the applicant agreed to limit the intensity and uses for this development. If the zoning is granted, development should be limited through a conditional overlay to less than 2,000 vehicle trips per day over the existing land use. [LDC, 25-6-117].

C14-2012-0051 Page 7

#### Water / Wastewater

The landowner intends to serve the site with City of Austin water and wastewater utilities. The landowner, at own expense, will be responsible for providing any water and wastewater utility improvements, offsite main extensions, utility relocations and or abandonments required by the land use. The water and wastewater utility plan must be reviewed and approved by the Austin Water Utility for compliance with City criteria. All water and wastewater construction must be inspected by the City of Austin. The landowner must pay the City inspection fee with the utility construction. The landowner must pay the tap and impact fee once the landowner makes an application for a City of Austin water and wastewater utility tap permit.



Telephone: 512-479-7732 E-mail: info@spec.com Fax: 512-494-0756 URL: http://www.spec.com

June 27, 2012

By Email Wendy.Rhoades@austintexas.gov

CITY OF AUSTIN
Planning & Development Review Department
Wendy Rhoades
P.O. Box 1088
Austin, Texas 78767-8810

Case Number: C14-2012-0051

Contact: Wendy Rhoades, 512-974-7719

Public Hearing: July 3, 2012, Zoning and Platting Commission

August 2, 2012, City Council

Re: Objection to the Proposed Zoning Change with Respect to the Above-Referenced

Case.

To City Council and the Zoning and Platting Commission:

Systems & Processes Engineering Corporation ("SPEC") and its wholly-owned subsidiary, Oban Holdings Inc., **strongly object** to the application of KPP International (dba Hot Bodies) for a zoning change from I-RR (Rural Residence district) to CS-1 (Commercial-Liquor Sales district).

SPEC is a small high-tech business. By way of importance, it should be noted that according to Dr. Chad Moutray, Chief Economist for the Office of Advocacy of the U.S. Small Business Administration, "Small business drives the American economy." SPEC has its corporate headquarters and operates its business at 6800 Burleson Road, which is directly across the street from the entrance to the property that the applicant (*i.e.*, Hot Bodies, a sex oriented business) is seeking to rezone as a Commercial-Liquor Sales district. SPEC purchased its place of business at 6800 Burleson Road in 2006 in reliance on the fact that the property across the street was <u>not</u> zoned for liquor sales.

As is widely accepted fact, the availability of alcohol statistically and significantly increases crime. See e.g., Kwabena Byimah-Brempong & Jeff Racine, Alcohol Availability and Crime: A Robust Approach (Aug. 2003) (at the time of their study, Byimah-Brempong was a Professor of Economics at the University of South Florida and Program Director of Economics at the National Science Foundation and Racine was with the Department of Economics and Center for Policy Research); Kathryn Steward, How Alcohol Outlets Affect Neighborhood Violence, Prevention Research Center of the Pacific Institute for Research and Evaluation (where Ms. Steward's study found that an increase in providers of alcohol increase violent crime -- her study also found that the density of alcohol outlets is directly related to other problems such as drinking and driving, higher rates of motor vehicle-related pedestrian injuries, and child abuse and neglect); Alcohol and Violent Crime: What is the Connection? What Can Be Done, US Department of Justice, Office of Justice Programs, Bureau of Justice Assistance (Apr. 2006)

CITY OF AUSTIN
Planning & Development Review Department
Wendy Rhoades
June 27, 2012
Page 2 of 2

("Alcohol consumption is not only linked to acts of violence, but to the escalation of violence and the resulting severity of injuries"). In this regard, any increase in crime is unconscionable, but especially to the extent of an increase in Hot Bodies' already existing record of criminal related incidents — see e.g., the arrest of a Hot Bodies' stripper and her boyfriend who were charged with the murder and aggravated robbery of a Hot Bodies' customer back on April 13, 2010. Austin Legal, Strippers: Club Patron Who Was Found Dead Had Been Lewd, Rude, <a href="http://www.statesman.com/blogs/content/shared-gen/blogs/austin/courts/entries/2011/06/08/">http://www.statesman.com/blogs/content/shared-gen/blogs/austin/courts/entries/2011/06/08/</a>; see also KVAN.Com, Men Warned of Dangerous Liaisons, <a href="http://www.kxan.com/dpp/news/crime/kxan-men-warned-of-dangerous-liaisons">http://www.kxan.com/dpp/news/crime/kxan-men-warned-of-dangerous-liaisons</a>.

Hot Bodies is located in an area that is a mixture of residential and light industrial. In fact, a low-income housing subdivision (i.e., Lennar's Colorado Crossing Subdivision) is across the street from Hot Bodies. Consequently, the character of the surrounding property is either residential/family oriented or is commercial/industrial office space. Hot Bodies itself is an anomaly in this area. Therefore, rezoning Hot Bodies' property to allow it to sell liquor would be completely against the character of the area in general and would increase crime against the area residents. Does the City Council want to be responsible for increasing the crime and violent crime against families (in particular against innocent women and children) and against responsible tax-paying businesses for the sole reason of allowing a sex oriented business to sell liquor, who by the way purchased/leased such property subject to such liquor zoning restrictions and has been allegedly operating for several years with such zoning restrictions? Because of these reasons and the reason that such rezoning, if approved, would significantly reduce the surrounding property values, SPEC is strongly opposed to Hot Bodies' application for rezoning. Such rezoning, if approved, would be unconscionable, an unnecessary departure from the general character of the surrounding property, harmful to the current use and enjoyment of the surrounding property, arbitrary and capricious, and unduly prejudicial towards the sole interests of a sex oriented business against the overall interests and character of the surrounding property.

If you should have any questions or comments regarding SPEC's objection to the proposed rezoning, please do not hesitate to contact me at (512) 479-7732.

Very truly yours,

Systems & Processes Engineering Corporation

Dean J. Fisher, General Counsel



Telephone: 512-479-7732 E-mail: info@spec.com

URL: http://www.spec.com

July 3, 2012

By Email Wendy.Rhoades@austintexas.gov

CITY OF AUSTIN
Planning & Development Review Department
Wendy Rhoades
P.O. Box 1088
Austin, Texas 78767-8810

Case Number: C14-2012-0051

Contact: Wendy Rhoades, 512-974-7719

Public Hearing: July 3, 2012, Zoning and Platting Commission

August 2, 2012, City Council

Re: Supplement to Objection to the Proposed Zoning Change with Respect to the

Above-Referenced Case.

To City Council and the Zoning and Platting Commission:

In clarification of and as a supplement to the objection letter dated June 27, 2012 to the City of Austin from Systems & Processes Engineering Corporation ("SPEC"), please know that SPEC's objection relates only to the proposed "CS-1" zoning change, and not to a "CS" District Designation zoning change. Given that Hot Bodies has operated as a sex oriented business in its current location for several years, SPEC is not objecting at this time to any zoning change that would prevent Hot Bodies from continuing its current operation (although SPEC does believe that such isolated business is detrimental to and not in the best interests of the area/community in general). SPEC is only objecting to the CS-1 District Designation that would potentially allow Hot Bodies to broaden the scope of its business and to operate differently than before (i.e., commercial liquor sales) which is significantly out of character from the surrounding property.

According to Section 211.004 of the Texas Local Government Code, zoning regulations must be designed to: (1) lessen congestion in the streets; (2) secure safety from fire, panic, and other dangers; (3) promote health and the general welfare; (4) provide adequate light and air; (5) prevent the overcrowding of land; (6) avoid undue concentration of population; or (7) facilitate the adequate provision of transportation, water, sewers, schools, parks, and other public requirements. Rezoning Hot Bodies into a CS-1 District Designation does not promote health and general welfare and does not secure safety from other dangers. In fact, rezoning Hot Bodies to a CS-1 District Designation would make the area less safe and be fundamentally detrimental to the health and general welfare of the community in general because, as mentioned in SPEC's objection letter dated June 27, 2012, an increase in providers of alcohol increases violent crime. Therefore, zoning Hot Bodies to a CS-1 District Designation (which does not meet any of the criteria of Section 211.004) would be against the spirit and intent of the Texas Local Government Code.

CITY OF AUSTIN
Planning & Development Review Department
Wendy Rhoades
July 3, 2012
Page 2 of 2

In conclusion, SPEC is against any zoning change that would allow Hot Bodies to sell alcohol which heretofore has not been a part of Hot Bodies' business operations at such location.

If you should have any questions or comments regarding SPEC's objection to the proposed rezoning, please do not hesitate to contact me at (512) 479-7732.

Very truly yours,

Systems & Processes Engineering Corporation

Dean J. Fisher, General Counsel



# SPEC Systems & Processes Engineering Corporation

6800 Burleson Rd., Bldg. 320 Telephone: 512-479-7732

Austin Texas 78744-2306 Fax: 512-494-0756

E-mail: info@spec.com URL: http://www.spec.com

June 27, 2012

Wendy.Rhoades@austintexas.gov

**CITY OF AUSTIN** Planning & Development Review Department Wendy Rhoades P.O. Box 1088 Austin, Texas 78767-8810

Case Number: C14-2012-0051

Contact: Wendy Rhoades, 512-974-7719

Public Hearing:

July 3, 2012, Zoning and Platting Commission

August 2, 2012, City Council

Re: Request for Postponement of the Zoning and Platting Commission's Scheduled Public

Hearing from July 3, 2012 to July 17, 2012.

To the Zoning and Platting Commission:

In order that Systems & Processes Engineering Corporation ("SPEC") may attend the public hearing with respect to the above-referenced proposed zoning change, SPEC respectfully requests that the hearing as scheduled be postponed for two weeks – from July 3, 2012 to July 17, 2012.

The zoning change, as proposed, would directly impact SPEC, who has its corporate headquarters and operates its business at 6800 Burleson Road, which is directly across the street from the entrance to the property that the applicant (i.e., Hot Bodies, a sex oriented business) is seeking to rezone as a Commercial-Liquor Sales district.

In that the public hearing is currently scheduled on the eve of one of the United States' most important National Holidays, a low turn out from others, who might have otherwise attended due to the critical nature of the proposed zoning change, is highly likely. Therefore, given this reason and the reasons mentioned above (i.e., the proposed zoning change directly impacts SPEC and SPEC is unable to attend the pubic hearing as scheduled), SPEC respectfully requests the Zoning and Platting Commission to grant SPEC's request for postponement.

If you should have any questions or comments regarding this matter, please do not hesitate to contact me at (512) 479-7732.

Very truly yours,

Systems & Processes Engineering Corporation

Dean J. Fisher. General Counsel

# LENNAR'

July 2, 2012

City of Austin
Planning & Development Review Department
Wendy Rhoades
P.O. Box 1088
Austin, Texas 78767-8810

Case Number: C14-2012-0051

Contact: Wendy Rhoades, 512-974-7719

Public Hearing: July 3, 2012, Zoning and Platting Commission

August 2, 2012, City Council

Re: Request for Postponement of the Zoning and Platting Commission's Scheduled Public Hearing from July 3, 2012 to July 17, 2012.

To the Zoning and Platting Commission:

In order that Lennar Homes ("Lennar") may attend the public hearing with respect to the above-referenced proposed zoning change, Lennar respectfully requests that the hearing as scheduled be postponed for two weeks – from July 3, 2012 to July 17, 2012.

The zoning change, as proposed, would directly impact the Colorado Crossing single family residential community. This 928 unit City of Austin approved SMART Housing development is a first time buyer, young family oriented neighborhood which is directly across the street from the entrance to the property that the applicant (i.e., Hot Bodies, a sex oriented business) is seeking to rezone as a Commercial-Liquor Sales district.

Lennar respectfully requests the Zoning and Platting Commission postpone this agenda item to July 17, 2012.

If you should have any questions or comments regarding this matter, please do not hesitate to contact me at (512) 531-1375.

Sincerely,

Ryan Mattox Lennar Homes